PROCUREMENT BY POLITICAL SUBDIVISIONS: A PUBLICLY ACCOUNTABLE PROCESS

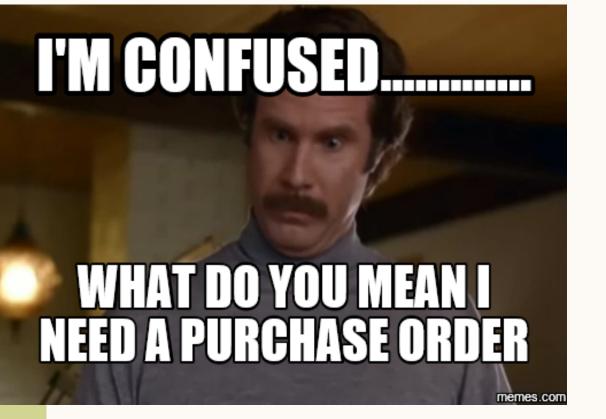
OVERVIEW

Why do we have procurement laws?

What are the basic types of procurements?

Goods and Services vs. Construction

Are there any exclusions?



WHY DO WE HAVE PROCUREMENT LAWS?

PURPOSE

- State: I.C. § 67-9202
 - recognizing that an offered low price is not always indicative of the greatest value...
 - (1) To engage in open, competitive acquisitions of property; and
 - (2) To maximize the value received by the state with attendant benefits to the citizens
- Political Subdivisions: I.C. § 67-2801
 - Efficient and cost-effective procurement of goods, services and public works construction ...
 - A publicly accountable process that respects the shared goals of economy and quality.
 - Shall endeavor to purchase goods and services from vendors with a significant Idaho economic presence.
 - (two identical vendors/bids should select the Idaho vendor)

BASIC GOODS/SERVICES PROCUREMENT TYPES

- Request for Quotes (low bid)
- Request for Proposals
- Sealed, Formal Bid
- Direct Negotiation (when an exception applies)





DOLLAR THRESHOLDS

Less than \$75,000

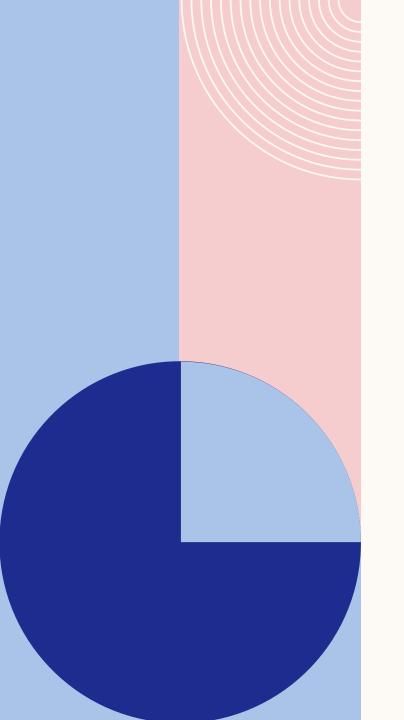
- I.C. § 67-2806
- Competitive solicitation not required by State law, but many political subdivisions do require some form of solicitation as a matter of policy

\$75,000 - \$150,000

- I.C. § 67-2806(1)
- Less formal bid solicitation process
- Written request to at least three vendors

\$150,000+

- I.C. § 67-2806(2)
- Formal bid process
- Publish notice 2x in newspaper
- Bids opened in public at formal bid opening
- Appeal period after notice of award



BASIC CONSTRUCTION PROCUREMENT TYPES

- Design, Bid, Build (I.C. § 67-2805)
- Design-Build (I.C. § 67-2309)
- Construction Manager/General Contractor (CM/CG) (Title 54, Chapter 45)

DESIGN, BID, BUILD DOLLAR THRESHOLDS

Note: there are bonding and licensing requirements at each level

- Licensing: I.C. § 54-1903(9) and (12)
- Your political subdivision may have additional requirements/thresholds
- Soliciting doesn't mean getting bids

Dollar Amount	Process	Code Cite
Less than \$50k	No set process; licensed public works contractor not required	I.C. § 67- 2805
Between \$50k and \$200k	 Solicit bids from at least 3 contractors (low bid) Under \$100k worth of contracted work, subcontractor not required to be licensed/total project under \$100k, contractor not required to be licensed 	I.C. § 67- 2805(1)
Above \$200k	Category A vs. Category B	I.C. § 67- 2805(2)

CATEGORY A

Category A

- Can only consider:
 - Bid amount
 - Compliance with RFP administrative requirements
 - Whether bidder holds license
- Awarded to lowest responsive bidder
- Publish notice 2x in newspaper
- Bids opened in public at formal bid opening
- Appeal period after notice of award
- Can require bid security of 5%

CATEGORY B

Category B

- Two-stage solicitation process
- STEP 1: Qualification
- Political Subdivision establishes qualification criteria for bidders based on:
 - Demonstrated technical competence
 - Experience with similar projects
 - Prior work with the Political Subdivision
 - Nonfinancial resources (personnel, equipment)
 - Performance history
- STEP 2: Same as Category A
- Publish notice 2x in newspaper
- Bids opened in public at formal bid opening
- Appeal period after notice of award

DESIGN-BUILD

I.C. § 67-2309 permits local entities to use the design-build method

• But no other guidance is given

However, the State was given a framework in I.C. § 67-5711A that political subdivisions may choose to look to for guidance.

- Solicitation includes the design and build of the structure
- Because design is included, I.C. § 67-2320 requires selection of design professionals on the basis of qualifications
- Awarded to most qualified bidder rather than lowest cost bid

CM/CG

Title 67, Chapter 28 does not preclude political subdivisions from using other procurement procedures authorized by law (one of which is CM/CG under Title 54, Chapter 45)

Allows political subdivision to hire a licensed construction manager and the CM's affiliated construction firm to act as both Construction Manager and General Contractor for the project

- The CM/CG solicits bids from at least three qualified contractors/suppliers (as determined by the CM/CG)
- Bids must be publicly opened and a political subdivision representative must be present
- Awarded to lowest bidder

QUALIFICATION-BASED SELECTION OF DESIGN PROFESSIONALS

- Requires, as a matter of policy, the selection of:
 - professional engineering,
 - architectural,
 - landscape architecture,
 - construction management, and
 - professional land surveying services

via qualifications-based selection (rather than price-based selection).

More than \$50,000

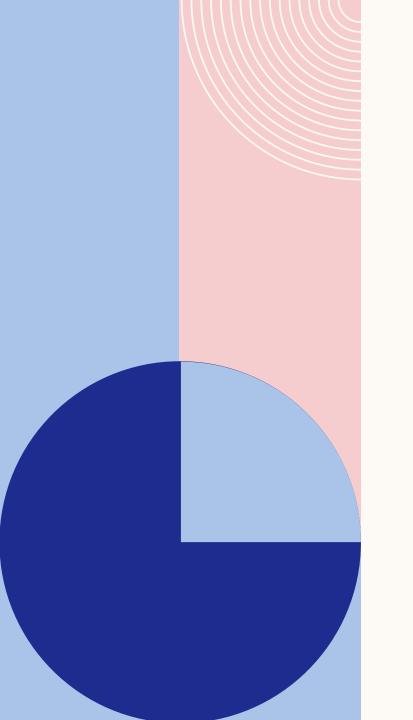
Phase 1: publish RFQ describing the services and criteria used to evaluate; bidders provide qualifications requested; ranked by the political subdivision

Phase 2: Negotiate price w/ highest ranked

Less than \$50,000

• Political subdivision can choose to use the above process or establish its own process of selection (must start with qualifications then move to price)

See I.C. §§ 67-2320



EXCEPTIONS TO PROCUREMENT

EXCEPTIONS TO PROCUREMENT REQUIREMENTS

- "Piggy back" contracts
- Professional services (outside counsel, appraisers, etc.)
- Public works construction less than \$50,000
- Goods and services less than \$75,000
- Heavy equipment repair
- Travel and training
- Software maintenance, support and licensing of an existing system that was bid in compliance with state law
- Insurance
- Public Utilities
- Emergency expenditures
- Sole source expenditures

PIGGY BACK CONTRACTS

- With approval of governing board, political subdivisions may utilize cooperative purchasing agreements from:
 - The State of Idaho (statewide contracts)
 - Other Idaho political subdivisions
 - Other government entities (other states)
 - Associations that offer its goods or services as a result of competitive solicitation (H-GAC, NASPO ValuePoint)

See I.C. § 67-2807

Things to be aware of if using an out-of-state cooperative:

- Include your certifications (Anti-boycotts of Israel, Government of China, Anti-Boycotts of Certain Sectors, etc.)
- Make sure their bidding requirements align with Idaho's requirements—it can be **more** stringent, but not less

See I.C. §§ 67-2346, 67-2347A, 67-2359

SOLE SOURCE EXPENDITURES

There is only one vendor for the public works construction, services, or personal property.

Examples:

- Compatibility of equipment, components, accessories, computer software, replacement parts, or service is the paramount consideration;
- Competitive solicitation is impractical, disadvantageous, or unreasonable under the circumstances.
- No functional equivalent



• I.C. § 67-2808(2)

FINAL TIPS & TAKEAWAYS

- Keep the core principle of public accountability in mind
- Be careful in writing your specs—find the line between detailed and drafting the specs to a specific vendor (spoiler, don't do that!)
- If your project uses federal funds, be aware that there may be federal procurement requirements to comply with
- When in doubt, refer to ISB's Local Procurement Laws Manual or give me a call (I love to talk)



THANK YOU

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Idaho Local Procurement Laws Manual